# Haringey Safety Valve Programme Progress Update

October 2024







# **Safety Valve Programme Approach**

Haringey Council continues to deliver on its Safety Valve Programme, maintaining its commitment to managing the demand for Education, Health, and Care Plans (EHCPs) through earlier intervention and support for children with SEND in Haringey.

The Safety Valve programme is being implemented to transform the Special Educational Needs and Disabilities (SEND) system by creating more effective systems and processes.

# **Background Information: Safety Valve Workstreams**

Haringey Council's SEND system, Workstream A, aims to reduce EHCPs by implementing early intervention strategies and aligning demand with London and national averages. The key components of Workstream A include:

- **1.Enhanced Speech and Language Therapy**: Ongoing investments are being made in early intervention services to address speech and language needs more effectively.
- **2.SEMH Pathways Review**: Development of Social Emotional and Mental Health pathways, **Supported Internship Programs**: A robust initiative to prioritize preparation for adulthood through the creation of supported internships, equipping young people with essential skills for future success.
- **3.Annual Reviews**: Focused efforts on the effective use of annual reviews to potentially conclude EHCPs where suitable, and to accurately identify the needs for additional health and social care funding and support.

### **Background Information: Safety Valve Workstreams**

Haringey Council's Workstream B is progressing as planned, focusing on mitigating budgetary pressures within the Special Educational Needs and Disabilities (SEND) framework.

The key initiatives under this workstream include:

- **1.Comprehensive Review of SEND Bandings and Top-Ups**: The Council have reviewed the Bandings and Top Ups system and the new Bandings will be implemented from September 2024
- **2.Capital Investments for Additional SEND Placements** The Council continues to work towards delivering the additional 118 new SEND school places with the new Resource Provision in Earlsmead, opening in September 2024.
- **3.Commissioning Projects**: There are ongoing projects aimed at streamlining the procurement processes, specifically addressing the issues related to the extended use of spot purchasing and improving the coordination between annual review processes and the specific arrangements for individual children.

#### **Background Information: Safety Valve Workstreams**

Haringey Council's Workstream C has successfully delivered most of its projects, which are now making a significant impact.

**Enhanced Collaboration**: Strengthening partnerships with parents, carers, and schools, recognising their crucial role in ensuring a more integrated approach to service delivery.

- **1.Lean Process Mapping**: Streamlining SEND services to improve efficiency and effectiveness, reducing unnecessary delays and optimising resources.
- **2. More comprehensive Workforce Development**: Investing in the professional development of the workforce to better meet the diverse needs of SEND students through skilled and knowledgeable staff.
- **3. Coherent Application of SEND Core Standards**: Ensuring consistent application of standards across all levels of SEND services to guarantee quality education and support for all students.
- **4. Improved Communication**: Enhancing the transparency and accessibility of information regarding the education options ordinarily available to families will make it easier for them to make informed decisions about their children's education.

#### **Summary of Safety Valve Projects**

Workstream A Demand management	Workstream B Commissioning	Workstream C Culture, Governance and Leadership
A.1 SLT	B1.1 Primary ASC capital	C.1 Core standards
A.2 Autism	B1.2 Secondary and post 16 ASC capital	C.2 Culture change
A.3 SEMH pathway	B.3 Complex needs capital	C.3 Process mapping
A.4 Thresholds and Annual Reviews	B.4 Alternative Provision (oversight)	C.4 WFD
A.5 SEND Supported Internships	B.2 and B.5 Placements (including post 16)	
A.6 Early Years	B.6 Bandings and Top Ups	

Overview of the Safety Valve Programme (PDF, 488KB) and Haringey Safety Valve Project Summaries

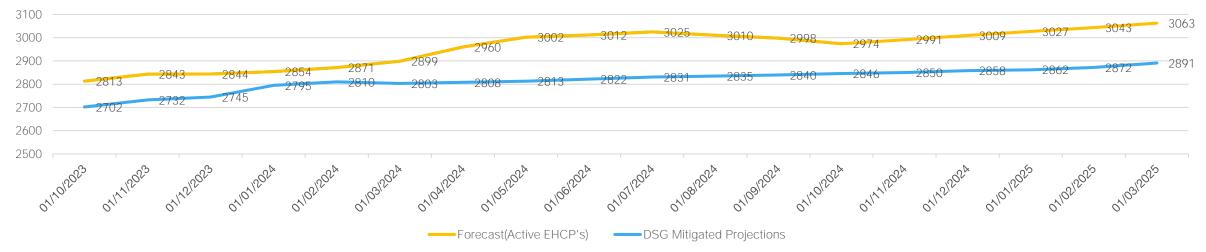
#### Safety Vale Measure- Forecast EHCP's to 31 October 2024

Although the financial data has been revised, the forecasted EHCP numbers are more difficult to revise as these are based on the historic SEN 2 submissions to the DfE. The 2023/24 SEN 2 numbers are based on cleansed data sets; however, the historic numbers will continue to skew the projected <u>mitigated</u> baseline.

Haringey's DSG Plan submitted in January 23 forecasts that by 31<sup>st</sup> March 2025 there will be 2,891 active EHC Plans <u>after</u> mitigation.

As at the October 2024, Haringey had 2,974 active EHC Plans, however the DSG Plan forecast that as of October 2024, Haringey projected to have 2,846 active EHCP. Currently Haringey is 128 active EHCP's over target.





# **Overall progress to date**

Project	Updates
Project A1.  Review Therapeutic Support for Speech & Language	<ul> <li>Team Engagement and School Outreach: There has been positive progress since the school year resumed. There is an actionable plan to roll out training to the remaining schools, and all schools will have completed this by the end of the autumn term.</li> <li>Development of Educational Pathways: There has been positive qualitative information about primary schools pre and post-intervention data for understanding spoken language, storytelling, narrative and social skills.</li> </ul>
Project A.2  Increase capacity of mainstream schools to meet the needs of autistic children	<ul> <li>Impact of Model Reviewed: The review of the model's impact has been completed. All staff positions are filled, and children requiring support and intervention have been identified.</li> <li>Specialist Direct Pathway Established: All new requests for specialist direct support are being addressed through an established and fully operational direct pathway.</li> <li>Continuous Implementation and Review: The model was fully implemented during 2023-2024, and continuous evaluation and dedicated efforts are underway to further enhance its effectiveness.</li> </ul>
Project A.3  Increase capacity of mainstream schools to meet the needs with SEMH	<ul> <li>Emotionally Based School Avoidance (EBSA) Conference: EBSA Pathway guidance is being disseminated to schools this term to support pathway implementation.</li> <li>Service Mapping Progress: The meticulous mapping process for existing services is now complete, it will be used as toolkit to help roll out the new Graduated Response Pathway.</li> <li>New SEMH Pathway Development: A new SEMH pathway designed to support children has been finalised and will be launched in the first term of school this year.</li> </ul>
Project A.4  Thresholds and Annual Reviews of EHCP's	<ul> <li>EHCP Training Rollout: Successfully delivered training sessions on thresholds and continuous health funding.</li> <li>Completion of Annual Reviews: Annual reviews for the designated 12-month period continue to be completed.</li> <li>Overall Delivery: Current completion rate for Annual Reviews have remained stable at around 60% due to the capacity of the Education Psychology Team. Modelling is underway to inform proposals for growth to be able to increase capacity to achieve higher numbers of Annual Reviews being completed within timescale.</li> </ul>

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Project	Updates	
Project A.5  Supported Internships	<ul> <li>Expansion of SI Programmes with Local Businesses: The service is continuing its efforts to engage potential employers for the Supported Internship scheme. A marketing event for parents and young people was held in August to promote the programme. Currently, there are 10 confirmed placements, with a target of 22 for the year. The service is also processing 49 referrals and conducting assessments.</li> <li>Engagement with Disability Confident Employers: There are 9 supported internship placements in Haringey, along with 1 confirmed pre-supported internship that started in September, which is expected to rise to 15.</li> </ul>	
Project A.6  Early Years	<ul> <li>Drafting of New EY SEND Bandings: Successfully completed the drafting of new Early Years Special Educational Needs and Disabilities (EY SEND) bandings for engagement and testing.</li> <li>Public Consultation on EY SEND Bandings: Accomplished the public consultation phase for the proposed EY SEND bandings.</li> <li>Review and Development of Funding Models: A thorough review of the current EY SEND funding model has been completed, and draft options for potential future funding models are being finalised. Financial modelling and a review of financial and EHCP targets are also being completed in order to inform future funding proposals.</li> </ul>	
Project B.1, B.3 and B.7  Capital Projects	<ul> <li>Alexandra Primary: For Primary SEMH with 10 places; Currently in RIBA Stage 3, with soft market testing being conducted.</li> <li>Earlsmead Primary: The Primary ASC with 15 places has now officially launched and opened in September 2024, currently finishing off some snagging on site.</li> <li>The Brook: For Primary ASC and learning disability with 16 places, Soft market testing and feasibility studies are underway.</li> <li>Proposed Secondary and Post-16 Sites: Considering academies due to limited options for mainstream secondary schools.</li> <li>Secondary ASC site with 34 places, Service Level Agreement (SLA) being drafted for Parkview</li> <li>Riverside: The Secondary and Post-16 ASC and learning disability provision with 15 places has now successfully launched and opened as planned in August 2024.</li> </ul>	

# **Overall progress to date**

Project	Updates
Project B.2 Cost-effective commissioning and brokerage of services	<ul> <li>Provider uplift costs: The commissioning team are managing uplift processes and achieving cost avoidance savings,</li> <li>Cost Negotiations: The commissioning team regularly progresses actions, including cost negotiations, and is responsive to service needs.</li> <li>New Brokerage Role: The SEND Brokerage Function is now in post (September 2024) to support transactional commissioning (inclusive of negotiating fees and demands for Independent Schools places).</li> <li>Provider Quality Assurance: They will be Implementing quality assurance framework and schedule of visits.</li> <li>Tuition Framework: A proposal for an updated tuition offer for pre and post 16 and options for a multiple supplier approved framework is being developed with savings opportunities being identified.</li> <li>Joint Working with neighbouring Local Authority: Partnership working with Faith based providers and Hackney council, comparing costing to inform negotiations with the aim of achieving savings and efficiencies through parity of costing.</li> </ul>
Project B.5 Commissioning Post 16 Learners	<ul> <li>Review high-cost pre-16 placements with INMS providers:</li> <li>Work is ongoing to determine entering new contractual arrangements at reduced costs with some INMS Providers, particularly those that listed in the new prospectus.</li> <li>New Services / Pre /Post 16 prospectus - is being finalised to help track and provide high-quality placement offers for SEND Learners.</li> </ul>
Project B.6 Remodel financial support/ top ups to mainstream and special schools	Review of SEND Sufficiency Funding: Following establishing the new bandings, a comprehensive review of the Special Educational Needs and Disabilities (SEND) Bandings has been completed and approved following public consultation.  Project Timeline: These changes were adopted at the start of the new academic year, which began in September 2024.

#### Safety Valve Programme Targets and Delivery to Date – Oct 24

Green- Savings or above delivered

Amber - Partial delivery of savings

Blue Early Delivery/ of savings

Safety Valve Programme Targets	2024/25	2024/25	2025/26	2026/27	2027/28	Total
	Original Target £000's	In Year Forecast £000	Revised Forecast '£000	Revised Forecast '£000	Revised Forecast '£000	Revised Total '£000
A1. Review Therapeutic Support for Speech & Language Communication	39	-161	-158	-156	-159	-634
A2. Increase Capacity of mainstream schools to meet the needs of children with Autism	178	250	307	436	694	1,687
A3. Increase Capacity of mainstream schools to meet the needs of children with SEMH	160	0	260	340	420	1,020
A4: Threshold and Annual Reviews of EHCP	200	774	1,591	2,572	2,806	7,743
A5. Increase Supported Internships for young people with EHCP's	0	0	541	1,024	1,789	3,354
A6. Early Years Funding Review	235	180	470	704	965	2,319
Total Demand management Reviewed	812	1,043	3,011	4,920	6,515	15,489
B1.1 Develop primary and ASC Resource Units in mainstream schools.	0	0	4	145	268	417
B1.2 Develop secondary and ASC Resource Units in mainstream schools.	0	0	412	849	1,353	2,614
B2: Ensure cost-effective commissioning & brokerage of services	621	166	695	650	1,130	2,641
B3. Complex needs	0	336	503	670	690	2,199
B4. Review of Alternative provision and funding model	349	349	349	349	349	1,396
B5. Commissioning post 16 learners	229	0	578	1,014	1,353	2,945
B.6 Remodel financial support\top ups to mainstream schools.	695	759	987	1,860	2,747	6,353
B.7.1 Develop primary resource SEMH Resource Units in mainstream schools	0	0	401	459	467	1,327
B.7.2 Develop secondary resource SEMH Resource Units in mainstream schools	0	0	335	690	1,098	2,123
B.8. School Block Transfer to High Needs Block	1,051	1,129	1,129	1,129	1,129	4,516
Total Commissioning Reviewed ( Excludes tbc targets)	2,945	2,739	5,393	7,815	10,584	26,531
SV Programme Total	3,757	3,782	8,404	12,735	17,099	42,020
Original Plans	3,757		8,559	13,759	20,518	46,593
Impact of Early Delivery( +Surplus)/(-Defict)	25		-155	-1,024	-3,419	-4,573

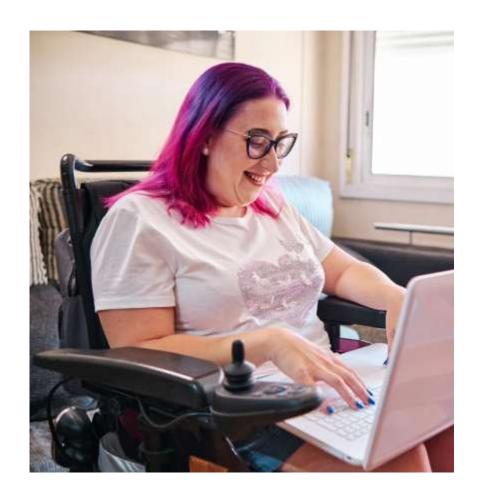
#### Ways we are engaging with stakeholders

Audience	Ways of engaging
Overview and Scrutiny	Update will be provided as part of the finance report
Young People via the SEND Youth Forum 'Elevated Youth'	Chair of Elevated Youth is a member of the SEND Executive.
Relevant Governance boards: Start Well Board, Health and Well Being Board	Reports have been taken to all relevant boards, further reports on request.
Partners and Stakeholders: Health, Integrated Care Board (ICB), Whittington, Barnet Enfield Haringey Mental Health Trust (BEH MHT), Markfield, Voluntary Community Sector (VCS), Council staff	SEND Executive Board members provide updates to wider partners SV Operational Group and subgroups, staff service meetings
Public information	Monthly SEND newsletter and social media updates, <u>Dedicated webpage with a range of user-friendly comms materials</u> . Haringey People magazine / Haringey People Extra e-newsletter

#### Ways we are engaging with stakeholders

Audience	Ways of engaging	
Parents and Carers via SEND Power Carer Forum (PCF)	Chair of PCF is a member of the Safety Valve steering group. PCF representatives are involved in individual tasks and finish groups/projects	
Haringey Headteacher meetings (primary/secondary/post-16)	Head Of Service: SEND attends a range of school meetings with the Haringey Early Years Primary and Special Heads Association (HEPSEA) Schools and SEND Partnership Form Assistant Director: Early Help and Prevention: SEND attends Special Heads	
Chairs of Governors	Head Of Service: SEND, attends Local Leaders of Governance (LLG) Bespoke session at Governors Training. Governor representative is a member of the Safety Valve Steering Group.	
Haringey Schools Forum	The Director, Assistant Director and Head Of Service attend forums, with a report provided at every meeting. The chair and High Needs Subgroup chair are members of the SV steering group	
Haringey SEND Executive	Assistant Director provides report at every meeting	
Members briefings	Briefings circulated to Lead Member for Childrens and Finance Members are represented on the SV steering group	
Children and Young People and Schools Scrutiny	Formal reports provided and updates on request	

#### Ways to get involved and learn more about the programme



- Overview of the Safety Valve Programme which supports children and young people with SEND in Haringey
- Monthly Highlight reports published on Local Offer
- Sign up to our SEND newsletter for regular updates
- Give us your feedback by emailing: sendcomms@haringey.gov.uk
- Join SEND Power, your local parent carer forum
- If you would like to be part of developing this programme going forward, please register your interest at <u>sendcomms@haringey.gov.uk</u>